

**LEGISLATIVE FISCAL OFFICE
ANALYSIS OF BA-7 REQUEST
Approved By JLCB**

DEPARTMENT: Executive

AGENDA NO.: 1

AGENCY: LA Stadium & Exposition District

ANALYST: Monique Appearing

<u>Means of Financing</u>		<u>Expenditures by Program</u>		<u>T. O.</u>
State General Fund:	\$0	Administrative	\$26,800,000	0
Interagency Transfers:	\$0			
Self-Generated Revenue:	\$0			
Statutory Dedications:	\$26,800,000			
Federal Funds:	\$0			
Total	<u>\$26,800,000</u>	Total	<u>\$26,800,000</u>	<u>0</u>

I. SUMMARY/COMMENTS

The purpose of this BA-7 request is to increase the Louisiana Stadium and Exposition District's (LSED) budget by \$26.8 M in Statutory Dedications out of the Louisiana Rescue Plan Fund for Superdome renovation projects.

Background

The LSED provided the following information to the Legislative Fiscal Office (LFO). The Superdome is approximately 45 years old. Louisiana provided \$85 M in 2009 and \$6 M in 2015 for renovations targeted for revenue-generating assets, various infrastructure repair and replacement projects.

A master plan was commissioned in 2017 to study renovation potential versus a new stadium option. It was determined that a new stadium was not economically feasible for the LSED, Saints, or State as the estimated cost is between \$1.6 B to \$1.7 B.

A project proceeded after August 2019 with State Bond Commission approval of an LSED financing plan where the Bond Commission approved the following:

"Not exceeding \$560,000,000 Revenue Bonds, not exceeding 7%, not exceeding 31 years, (a) refunding all or a portion of Senior Revenue Refunding Bonds, Tax Exempt Series 2013A and Subordinate Revenue Refunding Bonds, Taxable Series 2013C; (b) constructing, improving, equipping and furnishing facilities of the District and (c) funding reserves, if required and (2) not exceeding \$350,000,000 Bond Anticipation Notes, not exceeding 5%, not exceeding 5 years, interim financing for constructing, improving, equipping and furnishing." (Source: State Bond Commission Agenda – August 2019).

The current estimated cost to renovate the Superdome is **\$450 M** over five years between 2020-2025. The plan to renovate the Superdome is divided into four (4) phases. Phase 1 began in January 2020 and the final phase is projected to be completed before Super Bowl 58 in 2024. LSED reports the current plan will split renovation funding sources whereby the LSED will fund **\$246.2 M** through short-term Bond Anticipation Notes (BANS) and a planned FY 23 refunding of both BANS and existing debt; the Saints will fund **\$150 M**; and the State will fund **\$53.8 M**.

The Breakdown of the State's Share

The \$53.8 M portion for the State was identified in the following manner:

\$ 2.0 M	P1 funding per Act 485 of the 2021 Regular Session of the Legislature
<u>\$25.0 M</u>	P5 funding per Act 485 of the 2021 Regular Session of the Legislature
\$27.0 M	Sub-Total
<u>\$26.8 M</u>	BA-7 Request (LA Rescue Plan Fund)
<u>\$53.8 M</u>	Total

(This represents the total portion for the State, and it assumes the P5 will move up to P1 in a future appropriation during the

**LEGISLATIVE FISCAL OFFICE
ANALYSIS OF BA-7 REQUEST
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planned renovation schedule.)

Status of Renovation of the Superdome

Phase 1 – \$72.5 M (Completed) – New emergency stair system, new freight elevator program, and partial east and west side ramp system removal.

Phase 2 - \$61.2 M (Completed) – New field suite program, corner viewing decks, and enhanced ADA seating program.

Phase 3a - \$31.3 M (Underway and is projected to be completed prior to the NCAA Final Four in April 2022) – New commissary, central kitchen for food service program.

Phase 3b - \$285 M – New atrium primary entries, enhanced vertical transportation program (additional elevators and escalators), remaining east and west side ramp system removal, expanded concourses, enhanced general admission amenities (concession stands, restrooms, etc.), club level enhancements and improved amenities, and 300 level suite enhancements.

New Orleans Saints and the Renovation to the Superdome

LSED reports that the Saints existing lease is set to expire in 2025. However, a benefit of the renovations to the Superdome is a commitment from the Saints to a long-term lease agreement at the Superdome through 2035, plus additional options.

Note: LSED reports that postponement of this request will delay the execution of construction contracts and, ultimately, the delivery of the completed project prior to the 2025 NFL Super Bowl.

II. IMPACT ON FUTURE FISCAL YEARS

Although not explicitly required with approval of this BA-7 request, the financing scheme detailed by LSED of which these funds are a part assumes the state will authorize \$25 M of capital outlay funding currently contained in P5 status per Act 485 of 2021 in order to fully fund the state's \$53.8 M portion of the total project cost. The source of monies deposited into the Louisiana Rescue Plan Fund is the state allocation from the American Rescue Plan Act (ARPA). The ARPA allocation of funding to Louisiana state government totals \$3,011,136,887 in direct aid. To date, the legislature appropriated \$1.6 B of the state's allocation. Approval of this BA-7 request will reduce the balance of unallocated monies from the ARP state allocation from \$1,411,136,887 to \$1,384,336,887 for future appropriation.

III. LEGISLATIVE FISCAL OFFICE RECOMMENDATION

The Legislative Fiscal Office confirms the use of Statutory Dedications out of the Louisiana Rescue Plan Fund can be used for the proposed purpose pursuant to LA R.S. 39:100.51(E), *“if the legislature is not in session, the Joint Legislative Committee on the Budget is authorized to appropriate monies from the Louisiana Rescue Plan Fund or any of the funds created pursuant to this Subpart by approving a budget adjustment by BA-7.”* In accordance with this provision, the LFO is not making a formal recommendation but verifying this BA-7 request is an allowable use of the Louisiana Rescue Plan Fund.

**LEGISLATIVE FISCAL OFFICE
ANALYSIS OF BA-7 REQUEST
Approved By JLCB**

DEPARTMENT: Health

AGENDA NO.: 2a

AGENCY: Florida Parishes Human Services Authority

ANALYST: Shane Francis

<u>Means of Financing</u>		<u>Expenditures by Program</u>		<u>T. O.</u>
State General Fund:	\$0	Florida Parishes Human Services Authority	\$71,283	0
Interagency Transfers:	\$71,283			
Self-Generated Revenue:	\$0			
Statutory Dedications:	\$0			
Federal Funds:	\$0			
Total	<u>\$71,283</u>	Total	<u>\$71,283</u>	<u>0</u>

I. SUMMARY/COMMENTS

This is a companion BA-7 to OBH BA-7 #2c for behavioral health assistance associated with the aftermath of Hurricane Ida. The purpose of this companion BA-7 is to increase \$71,283 IAT from the Office of Behavioral Health in response to available Federal Funds granted in the wake of Hurricane Ida and the corresponding Major Disaster Declaration. There is no state match required for this grant.

On August 29th, 2021, the State of Louisiana requested and received a Major Disaster Declaration based on the Hurricane Ida incident, which began on August 26, 2021 and is continuing. This declaration allowed the State to apply for the Crisis Counseling Assistance and Training grant to help meet the behavioral health needs of disaster survivors. Twenty-five of the state's 64 parishes are designated under the Major Disaster Declaration LA-4611-DR. Approximately 2.7 million, or 58%, of Louisianans reside within the declared parishes.

Florida Parishes Human Services Authority will receive \$71,283 from the Office of Behavioral Health for this grant. The agency provided the following expenditure delineation for IAT funds received.

Travel Reimbursement	\$7,485
Supplies/Operating Costs	\$5,107
Personnel Costs	\$30,685
<i>Administrative/Fiscal Position</i>	
<i>Program Manager</i>	
<i>Crisis Counselors (3-4)</i>	
Related Benefits	\$5,291
Employee Background Checks	\$315
Media/Public Communications	\$6,200
Printed Materials (20,000 copies)	\$5,000
Isolation Site Equipment	<u>\$11,200</u>
TOTAL	<u>\$71,283</u>

II. IMPACT ON FUTURE FISCAL YEARS

Approval of this BA-7 request will have no impact on future fiscal years.

III. LEGISLATIVE FISCAL OFFICE RECOMMENDATION

The Legislative Fiscal Office recommends approval of this BA-7 request.

**LEGISLATIVE FISCAL OFFICE
ANALYSIS OF BA-7 REQUEST
Approved By JLCB**

DEPARTMENT: Health

AGENDA NO.: 2b

AGENCY: Capital Area Human Services District

ANALYST: Shane Francis

<u>Means of Financing</u>		<u>Expenditures by Program</u>		<u>T. O.</u>
State General Fund:	\$0	Capital Area Human Services District	\$468,065	0
Interagency Transfers:	\$468,065			
Self-Generated Revenue:	\$0			
Statutory Dedications:	\$0			
Federal Funds:	\$0			
Total	<u>\$468,065</u>	Total	<u>\$468,065</u>	<u>0</u>

I. SUMMARY/COMMENTS

This is a companion BA-7 to OBH BA-7 #2c for behavioral health assistance associated with the aftermath of Hurricane Ida. The purpose of this companion BA-7 is to increase \$468,065 IAT from the Office of Behavioral Health in response to available federal funds granted in the wake of Hurricane Ida and the corresponding Major Disaster Declaration. There is no state match required for this grant.

On August 29th, 2021, the State of Louisiana requested and received a Major Disaster Declaration based on the Hurricane Ida incident, which began on August 26, 2021 and is continuing. This declaration allowed the State to apply for the Crisis Counseling Assistance and Training grant to help meet the behavioral health needs of disaster survivors. Twenty-five of the state's 64 parishes are designated under the Major Disaster Declaration LA-4611-DR. Approximately 2.7 million, or 58%, of Louisianans reside within the declared parishes.

Capital Area HSD will receive \$468,065 from the Office of Behavioral Health for this grant. The agency provided the following delineation for IAT funds received.

Mileage Reimbursement (\$0.56 per mile)	\$42,412
Supplies/Operating Costs	\$49,560
Cell phones	
Office supplies	
Laptops	
Software licenses, etc.	
Personnel Costs	\$334,086
Administrative Coordinator	
Fiscal Manager	
Program Manager	
Team Leaders (2)	
Crisis Counselors (10)	
Resource Linkage Counselors (4)	
Background Checks	\$2,993
Media/Isolation Site Equipment	<u>\$39,015</u>
TOTAL	<u>\$468,065</u>

Note: Total doesn't balance to sum due to rounding.

II. IMPACT ON FUTURE FISCAL YEARS

Approval of this BA-7 request will have no impact on future fiscal years.

III. LEGISLATIVE FISCAL OFFICE RECOMMENDATION

LEGISLATIVE FISCAL OFFICE
ANALYSIS OF BA-7 REQUEST
Approved By JLCB

The Legislative Fiscal Office recommends approval of this BA-7 request.

December 16, 2021

**LEGISLATIVE FISCAL OFFICE
ANALYSIS OF BA-7 REQUEST
Approved By JLCB**

DEPARTMENT: Health

AGENDA NO.: 2c

AGENCY: Behavioral Health

ANALYST: Shane Francis

<u>Means of Financing</u>		<u>Expenditures by Program</u>		<u>T. O.</u>
State General Fund:	\$0	Administration & Support	\$1,682,567	0
Interagency Transfers:	\$0	Behavioral Health Community	\$0	0
Self-Generated Revenue:	\$0	Hospital Based Treatment	\$0	0
Statutory Dedications:	\$0	Auxiliary Account	\$0	0
Federal Funds:	\$1,682,567			
Total	<u>\$1,682,567</u>	Total	<u>\$1,682,567</u>	<u>0</u>

I. SUMMARY/COMMENTS

The purpose of this BA-7 request is to increase \$1.68 M Federal Funds budget authority available in the wake of Hurricane Ida and the corresponding Major Disaster Declaration. There is no state match required for this grant.

On August 29, 2021, the State of Louisiana requested and received a Major Disaster Declaration based on the Hurricane Ida incident, which began on August 26, 2021, and is continuing. This declaration allowed the state to apply for a Crisis Counseling Assistance and Training grant to help meet the behavioral health needs of disaster survivors. Twenty-five of the state's 64 parishes are designated under the Major Disaster Declaration LA-4611-DR. Approximately 2.7 million, or 58%, of Louisianans reside within the declared parishes.

Federal grant money received by the Office of Behavioral Health (OBH) can be divided into two categories; monies to be transferred to human service authorities and districts affected by Hurricane Ida (72%) by Interagency Transfer (IAT) and funds to stand-up crisis assistance within OBH (28%). These costs are broken out below.

There are two companion BA-7s to grant additional budget authority to the Capital Area Human Services District and Florida Parishes Human Services Authority. Other listed districts/authorities do not require additional budget authority to make use of transferred funds. Monies received for these parishes will be used to hire WAE employees for a period of 4 months to provide crisis management and related services and to purchase necessary equipment to complete scope-of-work. Additional detail for these funds are listed in the respective companion BA-7s.

The Other Charges Expenditure Category (OBH) pertain to funds staying within OBH to assist in crisis assistance.

IAT Expenditure Category	Budget
Metropolitan Human Services District (MHSD)	\$313,948
Capital Area Human Services District (CAHSD)	\$468,065
South Central Louisiana Human Services Authority (SCLHSA)	\$307,115
Florida Parishes Human Services Authority (FPHSA)	\$71,283
Jefferson Parish Human Services Authority (JPHSA)	<u>\$95,944</u>
<i>Subtotal IAT</i>	<i>\$1,256,355</i>

Other Charges Expenditure Category (OBH)	Budget
Wages	\$251,578
Related Benefits	\$29,203
Travel - Mileage Reimbursement	\$25,839
Equipment and Supplies	\$44,235
Staff Training	\$3,000
Marketing Materials	\$11,750
Media Campaign	\$50,000
Crisis Line	\$8,000

**LEGISLATIVE FISCAL OFFICE
ANALYSIS OF BA-7 REQUEST
Approved By JLCB**

LSP Background Checks	<u>\$2,607</u>
<i>Subtotal Other Charges</i>	<u>\$426,212</u>
TOTAL	\$1,682,567

Below is additional delineation for labor-related costs and equipment. Personnel are hired as temporary employees for a period of 4 months.

Salaries and Related Benefits	Budget
Personnel Costs	\$222,375
<i>Project Coordinator</i>	
<i>Deputy Project Coordinator</i>	
<i>Fiscal Manager</i>	
<i>Fiscal Analyst</i>	
<i>Administrative Assistant</i>	
<i>Stress Manager Team Lead</i>	
<i>Stress Managers (4)</i>	
<i>Training Manager</i>	
<i>Crisis Counselors (11)</i>	
Related Benefits	<u>\$29,203</u>
TOTAL	\$251,578

Equipment and Supplies	Budget
Wireless Equipment	\$1,540
General Office Supplies	\$8,290
Computer Equipment and Software	\$33,355
Uniforms for Field Staff	<u>\$1,050</u>
TOTAL	\$44,235

II. IMPACT ON FUTURE FISCAL YEARS

Approval of this BA-7 request will have no impact on future fiscal years.

III. LEGISLATIVE FISCAL OFFICE RECOMMENDATION

The Legislative Fiscal Office recommends approval of this BA-7 request.

**LEGISLATIVE FISCAL OFFICE
ANALYSIS OF BA-7 REQUEST
WITHDRAWN From JLCB**

DEPARTMENT: Higher Education

AGENDA NO.: 3

AGENCY: Board of Regents

ANALYST: Tim Mathis

<u>Means of Financing</u>		<u>Expenditures by Program</u>		<u>T. O.</u>
State General Fund:	\$0	Board of Regents	\$577,500	0
Interagency Transfers:	\$0	Student Financial Assistance	\$0	0
Self-Generated Revenue:	\$0	LA Universities Marine Consortium	\$0	0
Statutory Dedications:	\$577,500	LUMCON Ancillary	\$0	0
Federal Funds:	\$0			
Total	<u>\$577,500</u>	Total	<u>\$577,500</u>	<u>0</u>

I. SUMMARY/COMMENTS

The purpose of this BA-7 request is to increase Statutory Dedications out of the Health Care Employment Reinvestment Opportunity (HERO) fund in the amount of \$577,500 for the Board of Regents. This fund was created by Act 409 of the 2021 Regular Legislative Session for the support of nursing and allied health professions. There is no recurring source of revenues for the HERO fund. Act 410 of the 2021 Regular Legislative Session allocated \$5 M in federal funds via the American Rescue Plan (ARP) of 2021 into the HERO fund.

On Dec. 9, 2021, the Louisiana Health Works Commission approved an initial investment of \$577,500 out of the HERO fund for Nurse and Allied Health capitation, beginning in the spring and summer 2022 semesters. These funds will be allocated to the following institutions:

Institution	Amount
LSU Eunice	\$3,500
Southeastern	\$42,000
Northwestern	\$105,000
UL Monroe	\$63,000
UL Lafayette	\$52,500
Southern A&M	\$56,000
River Parish CC	\$171,500
Bossier Parish CC	\$56,000
Louisiana Delta CC	\$28,000
FY 22 Total	<u>\$577,500</u>

The Louisiana Health Works Commission identified the following in-demand allied health fields for prioritization in the first phase of the Allied Health capitation program: Nurse Practitioner, Occupational Therapy, Physician Assistant, Physical Therapist Assistant, Speech-Language Pathologist, Medical Assistant, Respiratory Care Technology, and Radiologic Technology. Institutions requested funds based on program availability and ability to expand current class sizes. The Commission allocated funding on a \$3,500 per student basis.

II. IMPACT ON FUTURE FISCAL YEARS

Approval of this BA-7 request will have no impact on future fiscal years. However, the appropriation of \$577,500 out of the HERO fund will leave \$4,422,500 in available funding from the initial \$5 M allocated by Act 410 of 2021. These funds are part of the more than \$3 B Coronavirus State Fiscal Recovery Fund allocated to Louisiana out of the American Rescue Plan (ARP) Act of 2021.

III. LEGISLATIVE FISCAL OFFICE RECOMMENDATION

The Legislative Fiscal Office recommends approval of this BA-7 request.

**LEGISLATIVE FISCAL OFFICE
ANALYSIS OF BA-7 REQUEST
Approved By JLCB**

DEPARTMENT: Executive

AGENDA NO.: 4

AGENCY: Homeland Security & Emergency Prep

ANALYST: Monique Appeaning

<u>Means of Financing</u>		<u>Expenditures by Program</u>		<u>T. O.</u>
State General Fund:	\$0	Administrative	\$500,000,000	0
Interagency Transfers:	\$0			
Self-Generated Revenue:	\$0			
Statutory Dedications:	\$0			
Federal Funds:	\$500,000,000			
Total	<u>\$500,000,000</u>	Total	<u>\$500,000,000</u>	<u>0</u>

I. SUMMARY/COMMENTS

The purpose of the BA-7 request is to increase the federal budget authority by \$500 M within the Governor's Office of Homeland Security & Emergency Preparedness (GOHSEP), primarily for Hurricanes Laura and Ida cost shares as well as COVID related expenditures. The increase in federal budget authority would allow GOHSEP to continue to pay invoices to its vendors and process reimbursement requests from local, state, and nonprofit agencies for disasters and non-disaster grants. The source of the Federal funds is FEMA.

GOHSEP experienced an average monthly burn rate of \$193.2 M in FY 22 (July – November). Assuming the average monthly burn rate continues for the remainder of the fiscal year, the agency is projected to process an additional \$1.35 B in FEMA-related payments to impacted entities. Below is the breakdown of the cumulative payment information by month. NOTE: This represents all FEMA-related activities through the end of November 2021. GOHSEP realized an additional \$101.1 M in federal expenditures through December 14, 2021.

Month	Expended
July 2021	\$115,382,833
August 2021	\$198,071,852
September 2021	\$196,079,753
October 2021	\$223,176,023
November 2021	<u>\$233,154,281</u>
Total	<u>\$965,864,742</u>
Average	<u>\$193,172,948</u>

Federal Budget Authority

The agency's total federal authority is \$1,683,775,826. As of December 13th, the total expenditure is \$1,068,294,850. This leaves a remaining federal budget authority of \$615,480,976. However, the agency has encumbrances that total \$417,724,937. This leaves an unrestricted federal budget authority of \$197,756,039.

GOHSEP has \$417.7 M in encumbrances that impact its available budget. They have reported to the Legislative Fiscal Office (LFO) that approximately \$405.2 M (or 97%) is projected for expenditure in the current fiscal year.

Assuming the average monthly burn rate of \$193.2 M continues, the LFO estimates the agency will deplete its existing federal budget authority in mid-January, 2022.

II. IMPACT ON FUTURE FISCAL YEARS

Approval of this BA-7 request will have no impact on future fiscal years.

III. LEGISLATIVE FISCAL OFFICE RECOMMENDATION

The Legislative Fiscal Office recommends approval of this BA-7 request.